

**BOROUGH OF TINTON FALLS
FIRE DISTRICT NO. 2**

**Financial Statements
and Supplementary Schedules**

For the year ended December 31, 2018

(With Independent Auditor's Report thereon)

BOROUGH OF TINTON FALLS FIRE DISTRICT NO. 2
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For the year ended December 31, 2018
(With Independent Auditors' Report thereon)

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INDEPENDENT AUDITOR'S REPORT

Board of Fire Commissioners
Borough of Tinton Falls Fire District No. 2
County of Monmouth
Borough of Tinton Falls, New Jersey 07724

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities of each major fund and the aggregate remaining fund information of the Borough of Tinton Falls Fire District No. 2, County of Monmouth, State of New Jersey, as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and in compliance with audit standards prescribed by the Local Finance Board and by the Division of Local Government Services, Department of Community Affairs, State of New Jersey. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities of each major fund and the aggregate remaining fund information of the Borough of Tinton Falls Fire District No. 2, County of Monmouth, State of New Jersey, as of December 31, 2018, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and other required supplementary information as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated April 29, 2019 on our consideration of the Borough of Tinton Falls Fire District No. 2's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Borough of Tinton Falls Fire District No. 2's internal control over financial reporting and compliance.

HOLMAN FRENIA ALLISON, P.C.
Certified Public Accountants

April 29, 2019
Toms River, New Jersey



**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT
OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE
WITH *GOVERNMENT AUDITING STANDARDS***

Board of Fire Commissioners
Borough of Tinton Falls Fire District No. 2
County of Monmouth
Borough of Tinton Falls, New Jersey 07724

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States and audit requirements as prescribed by Local Finance Board and by the Division of Local Government Services, Department of Community Affairs, State of New Jersey, the financial statements of the business-type activities of the Borough of Tinton Falls Fire District No. 2 as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the Borough of Tinton Falls Fire District No. 2's basic financial statements and have issued our report thereon dated April 29, 2019.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Borough of Tinton Falls Fire District No. 2's internal control over financial reporting internal control to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Borough of Tinton Falls Fire District No. 2's internal control. Accordingly, we do not express an opinion on the effectiveness of Borough of Tinton Falls Fire District No. 2's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Borough of Tinton Falls Fire District No. 2's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* or audit requirements as prescribed by the Local Finance Board and by the Division of Local Government Services, Department of Community Affairs, State of New Jersey.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Borough of Tinton Falls Fire District No. 2's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Audit Standards in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

HOLMAN FRENIA ALLISON, P.C.
Certified Public Accountants

April 29, 2019
Toms River, New Jersey

**BOROUGH OF TINTON FALLS FIRE DISTRICT NO. 2
MANAGEMENT DISCUSSION AND ANALYSIS
FOR THE YEAR ENDED DECEMBER 31, 2018**

As management of Borough of Tinton Falls Fire District No. 2 (the “District”), we offer readers of the District’s financial statements this narrative overview and analysis of the financial activities of the District for the year ended December 31, 2018. The intent of this narrative is to look at District’s overall financial performance in terms easily understood by the lay person. Please read this in conjunction with the District’s financial statements which begin on page 12. Notes to the financial statements will provide the reader with additional useful information and they begin on page 18.

FINANCIAL HIGHLIGHTS

- The assets of the District exceeded its liabilities at December 31, 2018 by approximately \$3.37 million. In 2017 the excess of assets over liabilities was approximately \$3.41 million. This is a decrease of approximately \$41,500.
- During 2018 District operated at a deficit of approximately \$41,500. In 2017 the district operated at a deficit of approximately \$88,500.
- The District increased their liabilities by approximately \$33,400 in 2018, and decreased their total assets by approximately \$8,200.

USING THIS ANNUAL REPORT

This annual report consists of a series of financial statements. The District’s basic financial statements are comprised of three components: district-wide financial statements; fund financial statements; and notes to the basic financial statements.

Reporting on the District as a Whole

Our analysis of the District as a whole begins on page 8. District-wide financial statements are provided to give the reader a broad overview of the District’s financial position and its financial activity for the year. It is presented in a format similar to the private sector to give the reader a familiar point of reference.

The Statement of Net Position presents information on all the assets and liabilities of District. The difference between the assets and liabilities is reported as the District’s net position. Significant increases or decreases in the District’s net position can be an indication of the financial health of the District. The Statement of Activities presents financial information about activities that result in the District’s net position increasing or decreasing during the year. Financial activities are recorded when the transactions occur rather than when the cash is received or disbursed. As a result, there could be activities that result in cash flow in a future period.

The district-wide financial statements report on the financial data by function. District has two basic functions: activities that are supported by property taxes; and activities supported by other governmental activities. District provides firefighting services to the citizens of the Borough of Tinton Falls.

Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Like other state and local governments, District uses fund accounting to document compliance with finance-related legal matters. The District has one type of fund, which is the governmental fund.

Governmental Funds

District's activities are all reported in governmental funds. These funds record the flow of cash in and out of the District during the period and the balances remaining at year end for future periods. The modified accrual basis of accounting is utilized for reporting purposes. This method of accounting measures cash and all other financial assets that can be converted to cash. The governmental fund statements provide a detailed short-term view of the District's general government operations and the basic services that it provides. Governmental fund information helps the reader determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's services.

The District maintains two separate government funds, the General Fund and the Capital Projects Fund. Information is presented in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund and the Capital Projects Fund.

The relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is described in a reconciliation at the bottom of the fund financial statements.

As required by N.J.S.A. 40A:14:78-3, District adopts an annual budget which is voted on by the legal voters of the district on the third Saturday in February. Budgetary comparison schedules have been prepared to document compliance with budgetary requirements.

Notes to Financial Statements

The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the district-wide and fund financial statements. The notes to the financial statements are an integral part of the financial statements.

DISTRICT-WIDE FINANCIAL ANALYSIS

District's net position is a useful indicator of the District's financial condition. At the end of 2018, the District's assets exceeded its liabilities by approximately \$3.37 million. The largest portion of District's net position is its investment in capital assets. The District uses these assets to provide fire-fighting services to the community; consequently, these assets are not available for future spending. The District's investment in capital assets is reported net of related debt. Since the capital assets are not available to liquidate the debt, other sources must be utilized for the repayment of the debt.

Statement of Net Position

BOROUGH OF TINTON FALLS FIRE DISTRICT NO. 2
NET POSITION
DECEMBER 31, 2018

	2018	2017	\$ Increase (Decrease)	% Increase (Decrease)
Current assets and other assets	\$ 2,669,603	\$ 2,772,046	(102,443)	(3.7%)
Capital assets	<u>2,076,020</u>	<u>1,981,735</u>	94,285	4.8%
Total assets	4,745,623	4,753,781	(8,158)	(0.2%)
Total liabilities	<u>(1,380,332)</u>	<u>(1,346,972)</u>	33,360	2.5%
Net position	<u>\$ 3,365,291</u>	<u>\$ 3,406,809</u>	(41,518)	(1.2%)

Analysis of net position

Invested in capital assets, net of related debt	\$ 2,076,020	\$ 1,981,735	94,285	4.8%
Restricted net position:				
Capital	766,568	1,047,263	(280,695)	(26.8%)
Unrestricted	<u>522,703</u>	<u>377,811</u>	144,892	38.4%
Total net position	<u>\$ 3,365,291</u>	<u>\$ 3,406,809</u>	(41,518)	(1.2%)

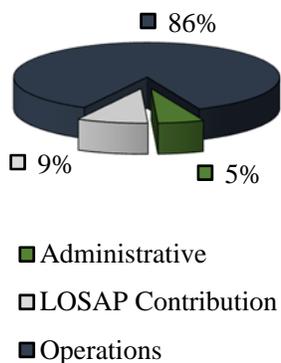
The net position of District decreased approximately \$41,500 as a result of the current year deficit.

Governmental Activities

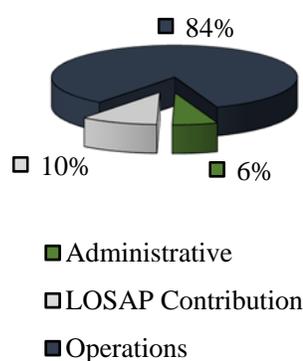
The Statement of Activities shows the cost of the governmental activities program services and the charges for services and grants offsetting these costs. A summary of these activities follows:

	2018	2017	\$ Increase (Decrease)	% Increase (Decrease)
Expenses				
Operation appropriations				
Administrative expenses	\$ 44,663	\$ 55,241	(10,578)	(19.1%)
Cost of operations and maintenance	796,288	782,948	13,340	1.7%
Length of service awards contribution	<u>78,892</u>	<u>93,995</u>	(15,013)	16.0%
Total operation appropriations	<u>919,933</u>	<u>932,184</u>	(12,251)	(1.3%)

2018 Operation Appropriations

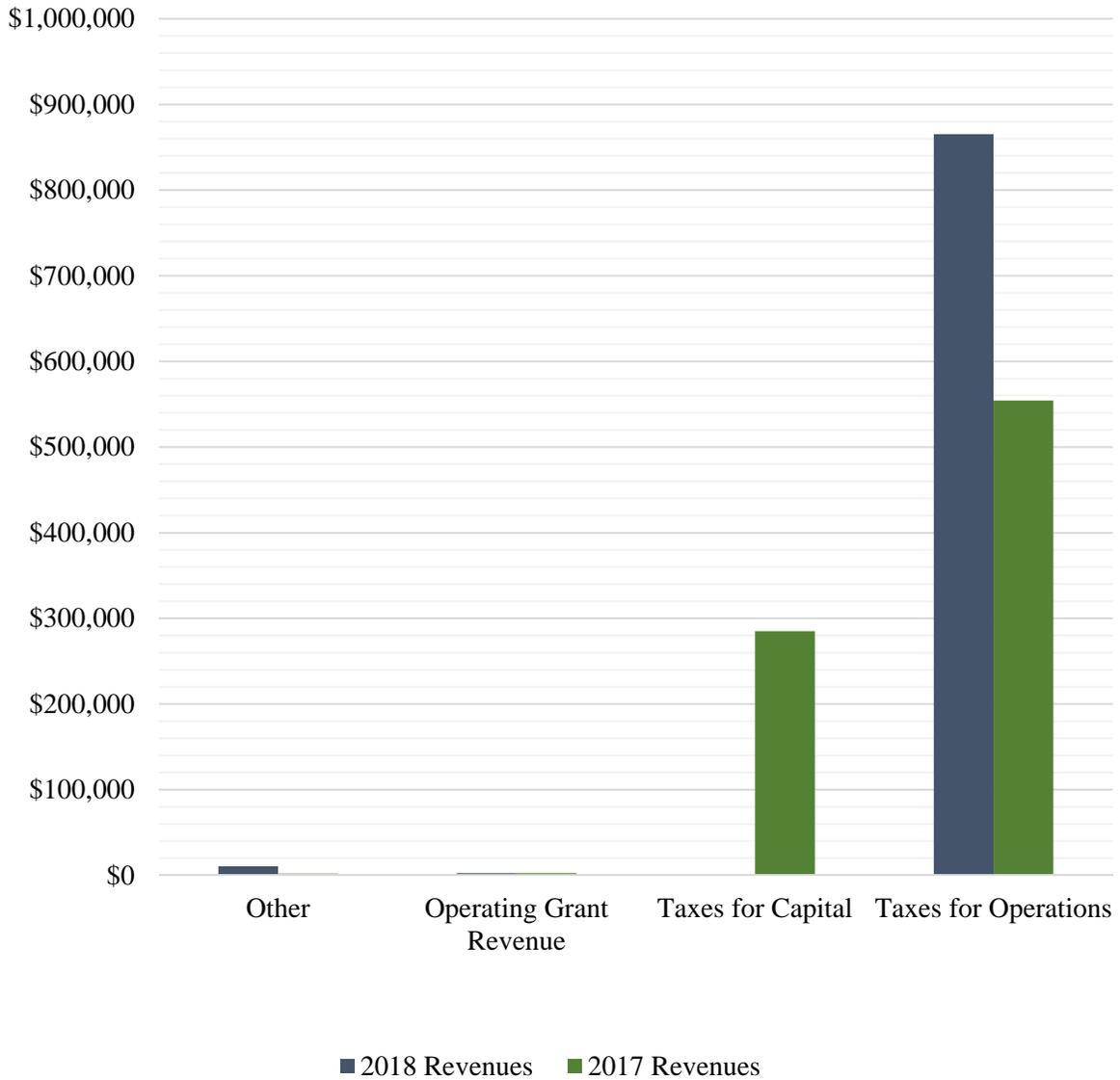


2017 Operation Appropriations



	2018	2017	\$ Increase (Decrease)	% Increase (Decrease)
General revenues				
Property taxes levied for:				
General purposes	865,420	554,280	311,140	56.1%
Capital projects fund	<u>-</u>	<u>285,000</u>	(285,000)	(100.0%)
Total property taxes levied	<u>865,420</u>	<u>839,280</u>	26,140	3.1%
Operating grant revenue	2,430	2,430	-	0.0%
Other revenue	<u>10,565</u>	<u>1,961</u>	8,604	438.8%
Total general revenues	<u>878,415</u>	<u>843,671</u>	37,744	4.1%
Decrease in net position	(41,518)	(88,513)	46,995	53.1%
Net position, January 1	<u>3,406,809</u>	<u>3,495,322</u>	(88,513)	(2.5%)
Net position, December 31	<u>\$ 3,365,291</u>	<u>\$ 3,406,809</u>	(41,518)	(1.2%)

Revenues



Property tax revenue constituted 99% of the total governmental activities revenues received by District in 2018. In 2017, the property tax revenue also constituted 99% of total revenues.

The Cost of Operations & Maintenance was 86% and 84% of the District's total expenses in 2018 and 2017, respectively. Administration expenses equaled 5% and 6% of the total expenses in 2018 and 2017, respectively.

FINANCIAL ANALYSIS OF THE GOVERNMENT FUNDS

District uses fund accounting to document compliance with finance-related legal requirements.

Governmental Fund

The primary objective of the District's governmental funds is to report on cash flows in and out during the period and the ending balances of the spendable resources. This information is useful to evaluate the performance of the District and to assess its future needs and available resources.

As of December 31, 2018, the combined balance of the governmental cash funds of District was approximately \$1.39 million.

The combined fund balance of the governmental funds of District was approximately \$2.52 million. Unreserved fund balance amounted to approximately \$423,300 of that total.

The general fund is the main operating fund of District. At the end of 2018, the total fund balance of the general fund was approximately \$1.75 million. Of this balance, approximately \$423,300 of it was unreserved.

During 2018 the general fund balance of District increased by approximately \$183,800. The primary reason for this increase is as follows:

- The Board had revenues in excess of expenditures of approximately \$183,800.

General Fund Budgetary Highlights

The 2018 Budget had a deficit in revenues and required the utilization of unrestricted surplus accumulated from prior years of \$285,000. The unused surplus becomes available for future budget periods as undesignated surplus in the General Fund.

The District had total budgeted revenues in excess of actual revenues of approximately \$9,700 in 2018. The Board anticipates in 2019 that actual revenues will exceed the budgeted revenues.

Overall, the District spent approximately \$147,900 less than originally anticipated in the operating budget for 2018.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

As of December 31, 2018, District had invested in capital assets for government activities of approximately \$2,076,020 (net of accumulated depreciation). Capital assets consist of apparatus and firematic equipment.

BOROUGH OF TINTON FALLS FIRE DISTRICT NO. 2
CAPITAL ASSETS
(NET OF ACCUMULATED DEPRECIATION)
DECEMBER 31, 2018

	2018	2017	\$ Increase (Decrease)
Capital assets			
Apparatus	\$ 3,488,784	\$ 3,479,745	9,039
Firematic equipment	<u>1,084,623</u>	<u>767,252</u>	317,371
Total capital assets	4,573,407	4,246,997	326,410
Accumulated depreciation	<u>(2,497,387)</u>	<u>(2,265,262)</u>	(232,125)
Total capital assets, net	<u>\$ 2,076,020</u>	<u>\$ 1,981,735</u>	94,285

Additional information on District's capital assets can be found in Note 5 in the notes to the financial statements.

Long-term Obligations

At December 31, 2018 the District had approximately \$1,293,489 in long-term obligations related to length of service awards program.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGET

In 2018 District was able to cover all its appropriations through the fire tax levy and other revenues. In 2018 the fire tax levy amounted to 99% of total revenue collected.

District adopted their 2019 budget on December 6, 2018. The voters subsequently voted to approve the budget at the February election.

The tax rate is \$0.067 per \$100 of assessed value for the 2019 fire tax rate compared to \$0.067 per \$100 of assessed value for the 2018 fire tax rate.

REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the District's finances for all of those with an interest in the District's finances. Questions concerning any of the information provided in this report, or requests for additional financial information should be addressed to Board of Commissioners, P.O. Box 443, Tinton Falls, New Jersey, 07724-0443.

BOROUGH OF TINTON FALLS FIRE DISTRICT NO. 2
Statement of Net Position
December 31, 2018

	Governmental Activities
	2018
Assets:	
Current assets:	
Cash (Note 3)	\$ 1,389,877
Prepaid expenses	65,219
Total current assets	1,455,096
Noncurrent assets:	
Investment in length of service award program (Note 4)	1,214,507
Total noncurrent assets	1,214,507
Capital assets, net:	
Depreciable (Note 5)	2,076,020
Total capital assets	2,076,020
Total assets	\$ 4,745,623
Liabilities:	
Current liabilities:	
Accounts payable	\$ 58,929
length of service award program payable	78,982
Accrued expenses	27,914
Total current liabilities	165,825
Noncurrent liabilities:	
Investment in length of service award program payable (Note 6)	1,214,507
Total noncurrent liabilities	1,214,507
Total liabilities	1,380,332
Net position:	
Net investment in capital assets	2,076,020
Restricted net position:	
Capital	766,568
Unrestricted	522,703
Total net position	3,365,291
Total liabilities and net position	\$ 4,745,623

The accompanying notes are an integral part of these financial statements.

BOROUGH OF TINTON FALLS FIRE DISTRICT NO. 2
Statement of Activities
For the year ended December 31, 2018

	<u>Expenses</u>	<u>Governmental Activities Total</u>
Government activities:		
Operation appropriations:		
Administration	\$ 44,663	\$ (44,663)
Costs of operations and maintenance	796,288	(796,288)
Length of service award program contribution	78,982	(78,982)
Total government activities	<u>919,933</u>	<u>(919,933)</u>
General revenues:		
Miscellaneous revenue		9,845
Investment income		720
Operating grant revenues		2,430
Amount raised by taxation		<u>865,420</u>
Total general revenues		<u>878,415</u>
Change in net position		(41,518)
Net position, January 1		<u>3,406,809</u>
Net position, December 31		<u>\$ 3,365,291</u>

BOROUGH OF TINTON FALLS FIRE DISTRICT NO. 2
Balance Sheet
Governmental Funds
December 31, 2018

	<u>General Fund</u>	<u>Capital Projects Fund</u>	<u>Totals December 31, 2018</u>
Assets:			
Current assets:			
Cash	\$ 1,389,877	\$ -	\$ 1,389,877
Other receivables	-	766,568	766,568
Total current assets	<u>1,389,877</u>	<u>766,568</u>	<u>2,156,445</u>
Noncurrent assets:			
Investment in length of service award program	<u>1,214,507</u>	-	<u>1,214,507</u>
Total noncurrent assets	<u>1,214,507</u>	-	<u>1,214,507</u>
Total assets	<u>\$ 2,604,384</u>	<u>\$ 766,568</u>	<u>\$ 3,370,952</u>
Liabilities, equity and other credits:			
Accounts payable	\$ 58,929	\$ -	\$ 58,929
Accrued expenses	27,914	-	27,914
Other payables	<u>766,568</u>	-	<u>766,568</u>
Total liabilities	<u>853,411</u>	-	<u>853,411</u>
Fund balances			
Restricted for:			
Capital	-	766,568	766,568
Investment in length of service award program	1,293,489	-	1,293,489
Assigned for:			
Other purposes	34,181	-	34,181
Unassigned, reported in:			
General fund	<u>423,303</u>	-	<u>423,303</u>
Total fund balance	<u>1,750,973</u>	<u>766,568</u>	<u>2,517,541</u>
Total liabilities and fund balance	<u>\$ 2,604,384</u>	<u>\$ 766,568</u>	

Amounts reported for governmental activities in the statement of net position (A-1) are different because:

Prepaid insurance is reported in governmental funds as expenditures. However, in the statement of net position, the cost of those assets is expensed over the term of the policy as insurance expense.

65,219

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. The cost of the assets is \$4,573,407 and the accumulated depreciation is \$2,497,387

2,076,020

Long term liabilities, including length of service award program payable, are not due and payable in the current period and are therefore not reported as liabilities in the funds.

(1,293,489)

Net position of governmental activities

\$ 3,365,291

BOROUGH OF TINTON FALLS FIRE DISTRICT NO. 2
Statement of Revenues, Expenditures and Changes in Fund Balance
Governmental Funds
For the year ended December 31, 2018

	<u>General Fund</u>	<u>Capital Projects Fund</u>	<u>Totals December 31, 2018</u>
Revenues:			
Miscellaneous anticipated revenue:			
Investment income - unrestricted cash and investments	\$ 720	\$ -	\$ 720
Investment income - length of service award program	5,624	-	5,624
Miscellaneous revenue	9,845	-	9,845
Total miscellaneous revenues	<u>16,189</u>	<u>-</u>	<u>16,189</u>
Operating grant revenue:			
Supplemental fire service act	2,430	-	2,430
Total operating grant revenue	<u>2,430</u>	<u>-</u>	<u>2,430</u>
Total revenues	<u>18,619</u>	<u>-</u>	<u>18,619</u>
Amount raised by taxation to support district budget	<u>865,420</u>	<u>-</u>	<u>865,420</u>
Total anticipated revenues	<u>884,039</u>	<u>-</u>	<u>884,039</u>
Expenditures:			
Operating appropriations:			
Administration:			
Salaries and wages	14,500	-	14,500
Other expenditures:			
Professional fees	27,661	-	27,661
Elections	366	-	366
Office supplies and postage	2,136	-	2,136
Total administration	<u>44,663</u>	<u>-</u>	<u>44,663</u>

BOROUGH OF TINTON FALLS FIRE DISTRICT NO. 2
Statement of Revenues, Expenditures and Changes in Fund Balance
Governmental Funds
For the year ended December 31, 2018

	<u>General Fund</u>	<u>Capital Projects Fund</u>	<u>Totals December 31, 2018</u>
Cost of operations and maintenance:			
Salaries and wages	6,664	-	6,664
Fringe benefits	48,924	-	48,924
Other expenditures:			
Rental charges	119,928	-	119,928
Advertising	437	-	437
Insurance	43,386	-	43,386
Fire prevention	3,264	-	3,264
Training and education	24,648	-	24,648
Maintenance and repairs	132,088	-	132,088
Other rental expenses	110,125	-	110,125
Other non-bondable assets	111,934	-	111,934
Total cost of operations and maintenance	<u>601,398</u>	<u>-</u>	<u>601,398</u>
Capital appropriations	<u>-</u>	<u>280,695</u>	<u>280,695</u>
Length of service award program:			
Depreciation in fair value of investments	38,589	-	38,589
Participant withdrawals	15,579	-	15,579
Total length of service award program	<u>54,168</u>	<u>-</u>	<u>54,168</u>
Total operating appropriations	<u>700,229</u>	<u>280,695</u>	<u>980,924</u>
Excess (deficiency) of revenues over (under) expenditures	183,810	(280,695)	(96,885)
Fund balance, January 1	1,567,163	1,047,263	2,614,426
Fund balance, December 31	<u>\$ 1,750,973</u>	<u>\$ 766,568</u>	<u>\$ 2,517,541</u>

BOROUGH OF TINTON FALLS FIRE DISTRICT NO. 2
Reconciliation of the Statement of Revenues,
Expenditures and Changes in Fund Balance in
the Governmental Funds to the Statement of Activities
December 31, 2018

Total net changes in Fund Balance-Governmental Funds (B-2)	\$	(96,885)
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Amounts reported for governmental activities in the statement of activities (A-2) are different because:

Capital Outlays are reported in governmental funds as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense.

	45,715	
Capital Outlays - General Fund	280,695	
Capital Outlays - Capital Projects Fund	(232,125)	
Depreciation Expense	94,285	94,285

Prepaid insurance is reported in governmental funds as expenditures. However, in the statement of net assets, the cost of those assets is expensed over the term of the policy as insurance expense.

	(73,699)	
Prior year	65,219	
Current year	(8,480)	(8,480)

Length of service award program contribution is not reported in governmental funds as expenditures. However, in the statement of net position, the expense is equal to the amount of contributions to the volunteers accounts as determined by the benefit terms. Change in value of LOSAP investments is not a revenue in the government wide financial statements as it is payable to the volunteers in accordance with the plan benefits.

	(78,982)	
District contribution to length of service award program	(5,624)	
Depreciation in fair value of investments	38,589	
Appreciation in fair value of investments	15,579	
Participant withdrawals	(30,438)	(30,438)

Changes in net position of governmental activities	\$	(41,518)
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BOROUGH OF TINTON FALLS FIRE DISTRICT NO. 2
Notes to Financial Statements
For the year ended December 31, 2018

NOTE 1: GENERAL INFORMATION

A. Description of Reporting Entity

Borough of Tinton Falls Fire District No. 2 is a political subdivision of the Borough of Tinton Falls, County of Monmouth, State of New Jersey. A board of five commissioners oversees all of the operations of the Fire District. The length of each commissioner's term is three years with the annual election held the third Saturday of February.

Fire Districts are governed by the N.J.S.A. 40A: 14-70 et al. and are taxing authorities charged with the responsibility of providing the resources necessary to provide firefighting services to the residents within its territorial location.

The primary criterion for including activities within the District's reporting entity, as set forth in Section 2100 of the GASB *Codification of Governmental Accounting and Financial Reporting Standards*, is whether:

- the organization is legally separate (can sue or be sued in their own name);
- the District holds the corporate powers of the organization;
- the District appoints a voting majority of the organization's board;
- the District is able to impose its will on the organization;
- the organization has the potential to impose a financial benefit/burden on the District;
- there is a fiscal dependency by the organization on the District.

There were no additional entities required to be included in the reporting entity under the criteria as described above. Furthermore, the District is not includable in any other reporting entity on the basis of such criteria.

B. District Officials

The District is governed by a board of five commissioners. The following were in office at December 31, 2018:

<u>Officials</u>	<u>Term Expires</u> <u>March</u>
Charlie Bell	2019
Mason Lewis	2021
Pete Maclearie	2021
Ron Neis	2020
Brendan Tobin	2019

C. Accounting Records

The official accounting records of the Borough of Tinton Falls Fire District No. 2 are maintained in the office of the District.

BOROUGH OF TINTON FALLS FIRE DISTRICT NO. 2
Notes to Financial Statements (continued)
For the year ended December 31, 2018

NOTE 1: GENERAL INFORMATION (continued)

D. Minutes

Minutes were recorded for meetings and contained approvals for disbursements.

E. Component Units

GASB Statement No. 14, The Financial Reporting Entity, provides guidance that all entities associated with a primary government are potential component units and should be evaluated for inclusion in the financial reporting entity. A primary government is financially accountable not only for the organizations that make up its legal entity but also for legally separate organizations that meet the criteria established by GASB Statement No. 14, as amended by GASB Statement No. 39, Determining Whether Certain Organizations are Component Units and GASB Statement No. 61, The Financial Reporting Entity: Omnis - an amendment of GASB Statements No. 14 and No. 34 and GASB Statement No. 80, Blending Requirements for Certain Component Units. The District had no component units as of for the year ended December 31, 2018.

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Basis of Presentation

The financial statements of the Fire District conform to generally accepted accounting principles (GAAP) applicable to governmental funds of state and local governments in accordance with the provisions of N.J.A.C. 5:31-7-1. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the Board's accounting policies are described below.

The basic financial statements report using the economic resources measurement focus and the accrual basis of accounting generally includes the reclassification or elimination of internal activity (between or within funds). Fiduciary fund financial statements also report using the same focus. Revenues are recorded when earned and expenses are recorded when the liability is incurred, regardless of the timing of the related cash flows. The tax revenues are recognized in the year for which they are levied (see Note 2 N) while grants are recognized when grantor eligibility requirements are met.

Governmental fund financial statements report using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized when they are both measurable and available. Available means collectible within the current period or soon thereafter, within 60 days of the end of the fiscal year. Expenditures are recorded when the related fund liability is incurred.

B. Fund Accounting

The accounts of the district are maintained in accordance with the principles of fund accounting to ensure observance of limitations and restrictions on the resources available. The principles of fund accounting require that resources be classified for accounting and reporting purposes into funds or account groups in accordance with activities or objectives specified for the resources. Each fund is a separate accounting entity with a self-balancing set of accounts.

BOROUGH OF TINTON FALLS FIRE DISTRICT NO. 2
Notes to Financial Statements (continued)
For the year ended December 31, 2018

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

B. Fund Accounting (continued)

An account group, on the other hand, is a financial reporting device designed to provide accountability for certain assets and liabilities that are not recorded in the funds because they do not directly affect net expendable available financial resources. Funds are classified into three categories: governmental, proprietary and fiduciary. Each category, in turn is divided into separate “fund types.”

Governmental Funds:

General Fund

The General Fund is the general operating fund of the Fire District and is used to account for the inflows and outflows of financial resources. The acquisition of certain capital assets, such as firefighting apparatus and equipment, is accounted for in the General Fund when it is responsible for the financing of such expenditures.

Capital Projects Fund

The Capital Projects Fund is used to account for financial resources to be used for the acquisition or construction of major capital facilities such as firehouses and firefighting apparatus. Generally, the financial resources of the Capital Projects Fund are derived from the issuance of debt or by the reservation of fund balance, which must be authorized by the voters as a separate question on the ballot either during the annual election or at a special election.

C. District Wide and Fund Financial Statements

District Wide Financial Statements

The district-wide financial statements (A-1 and A-2) include the statement of net position and the statement of activities. These statements report financial information of the District as a whole excluding the fiduciary activities. All inter-fund activity, excluding the fiduciary funds, has been eliminated in the statement of activities. Individual funds are not displayed but the statements distinguish governmental activities as generally supported through taxes and user fees.

The statement of activities demonstrates the degree to which the direct expenses of a given function, segment or component unit are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function, segment, or component unit. Program revenues include charges to customers who purchase, use or directly benefit from goods or services provided by a given function, segment or component unit. Program revenues also include grants and contributions that are restricted to meeting the operational or capital requirements of a particular function, segment, or component unit. Taxes and other items not properly included among program revenues are reported instead as general revenues. The District does not allocate general government (indirect) expenses to other functions.

BOROUGH OF TINTON FALLS FIRE DISTRICT NO. 2
Notes to Financial Statements (continued)
For the year ended December 31, 2018

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

C. District Wide and Fund Financial Statements (continued)

Net position is restricted when constraints placed on it is either externally imposed or imposed by constitutional provisions or enabling legislation. Internally imposed designations of resources are not presented as restricted net position. When both restricted and unrestricted resources are available for use, generally it is the District's policy to use restricted resources first, and then unrestricted resources as they are needed.

Separate financial statements are provided for governmental funds, proprietary funds, fiduciary funds and similar component units, and major component units. However, the fiduciary funds are not included in the district-wide statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

Fund Financial Statements

The fund financial statements provide detail of the governmental funds.

D. Basis of Accounting

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental funds and private purpose trust funds are accounted for using a current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. Operating statements of these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net position.

The modified accrual basis of accounting is used for measuring financial position and operating results of all governmental fund types, private purpose trust funds and agency funds. Under the modified accrual basis of accounting, revenues are recognized when they become both measurable and available. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. State equalization monies are recognized as revenue during the period in which they are appropriated. A one-year availability period is used for revenue recognition for all other governmental fund revenues. Expenditures are recognized in the accounting period in which the fund liability is incurred, except for principal and interest on general long-term debt which are recorded when due.

In its accounting and financial reporting, the Borough of Tinton Falls Fire District No. 2 follows the pronouncements of the Governmental Accounting Standards Board (GASB).

BOROUGH OF TINTON FALLS FIRE DISTRICT NO. 2
Notes to Financial Statements (continued)
For the year ended December 31, 2018

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

E. Budgets and Budgetary Accounting

The Fire District must adopt an annual budget in accordance with N.J.S.A. 40A: 14-78.1 et al.

The fire commissioners must introduce and adopt the annual budget no later than sixty days prior to the annual election. At introduction, the commissioners shall fix the time and place for a public hearing on the budget and must advertise the time and place at least ten days prior to the hearing in a newspaper having substantial circulation in the fire district. The public hearing must not be held less than twenty-eight days after the date the budget was introduced. After the hearing has been held, the fire commissioners may, by majority vote, adopt the budget.

Amendments may be made to the Fire District budget in accordance with N.J.S.A 40A: 14-78.3.

Subsequent to the adoption of the Fire District budget, the amount of money to be raised by taxation in support of the Fire District budget must appear on the ballot for the annual election for approval of the legal voters.

Fire Districts have a prescribed budgetary basis to demonstrate legal compliance. However, budgets are adopted on principally the same basis of accounting utilized for the preparation of the Fire Districts general-purpose financial statements.

F. Encumbrances

Under encumbrance accounting, purchase orders, contracts and other commitments for the expenditure of resources are recorded to reserve a portion of the applicable appropriation. Open encumbrances, other than in the special revenue fund, are reported as reservations of fund balances at year-end as they do not constitute expenditures or liabilities but rather commitments related to unperformed contracts for goods and services.

Encumbered appropriations carry over into the next fiscal year. An entry will be made at the beginning of the next year to increase the appropriation reflected in the adopted budget by the outstanding encumbrance amounts as of the current year-end. There were \$34,181 in encumbrances as of December 31, 2018.

G. Cash and Cash Equivalents

Cash and cash equivalents include petty cash, change funds and cash in banks. All certificates of deposit are recorded as cash regardless of the date of maturity. Fire Districts are required by N.J.S.A. 40A: 5-14 to deposit public funds in a bank or trust company having its place of business in the State of New Jersey organized under the laws of the United States or of the State of New Jersey or with the New Jersey Cash Management Fund. N.J.S.A. 40A: 5-15.1 provides a list of investments that may be purchased by Fire Districts.

N.J.S.A. 17:9-42 requires New Jersey governmental units to deposit public funds only in public depositories located in New Jersey, where the funds are secured in accordance with the provision of the Governmental Unit Deposit Protection Act (“GUDPA”). GUDPA was enacted in 1970 to

BOROUGH OF TINTON FALLS FIRE DISTRICT NO. 2
Notes to Financial Statements (continued)
For the year ended December 31, 2018

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

G. Cash and Cash Equivalents (continued)

protect governmental units from a loss of funds on deposit with a failed banking institution in the State of New Jersey.

Public funds are defined as the funds of any governmental unit. Public depositories include savings and loan institutions, banks (both State and National banks) and savings banks the deposits of which they are federally insured. All public depositories must pledge collateral, having a market value of five percent of its average daily balance of collected public funds, to secure the deposits of governmental units. If public depository fails, the collateral it has pledged, plus the collateral of all other public depositories, is available to pay the full amount of their deposits to the governmental units.

H. Prepaid Expenses

Prepaid expenses that benefit future periods are recorded as an expenditure during the year of purchase.

I. Debt Limitation

N.J.S.A.40A:14-84 governs procedures for the issuance of any debt related to such purchases. In summary, Fire Districts may purchase firefighting apparatus, equipment, land and buildings to house such property in an amount not exceeding 5 mills on the dollar of the last assessed valuation of property within the district upon the approval of the legal voters. Debt may be issued up to \$60,000 or 2 percent of the assessed valuation of property, whichever is larger.

J. Capital Assets

Capital assets, which include land, building, improvements, and equipment, are reported in the Government-Wide Financial Statements. Capital assets are recorded at historical cost or estimated historical cost if actual cost is not available. Donated assets are valued at their estimated fair value on the date donated. The District has set capitalization thresholds for reporting capital assets of \$2,000.

Depreciation is recorded on the straight-line method (with half year depreciation applied to the first year of acquisition) over the useful lives of the assets as follows:

Vehicles and apparatus	5 to 25 Years
Fire equipment	5 to 15 Years

K. Inventory, Materials and Supplies

The inventory on hand at any time is small. Accordingly, purchases are charged directly to fixed assets or to maintenance costs, as applicable.

BOROUGH OF TINTON FALLS FIRE DISTRICT NO. 2
Notes to Financial Statements (continued)
For the year ended December 31, 2018

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

L. Interfund Receivable/Payable

Interfund receivables and payables that arise from transactions between funds that are due within one year are recorded by all funds affected by such transactions in the periods in which the transaction is executed.

M. Revenues and Expenditures

Revenues are recorded when they are determined to be both available and measurable. Generally, fees and other non-tax revenues are recognized when qualifying expenditures are incurred.

Expenditures are recorded when the related liability is incurred, if measurable, except for unmatured interest on general long-term debt, which is recognized when due.

N. Fire District Taxes

Upon proper certification to the assessor of the municipality in which the Fire District is located, the assessor shall assess the amount of taxes to be realized in support of the Fire District's budget in the same manner as all other municipal taxes. The collector or treasurer of the municipality shall then pay over to the treasurer or custodian of funds of the Fire District the taxes assessed in accordance with the following schedule: on or before April 1, an amount equaling 21.25% of all monies assessed, on or before July 1, an amount equaling 22.5% of all monies assessed, on or before October 1, an amount equaling 25% of all monies assessed and on or before December 31 an amount equal to the difference between the total of all monies assessed and the total of monies previously paid over.

O. Fund Equity

In accordance with Government Accounting Standards Board 54, Fund Balance Reporting and Governmental Fund Type Definitions, the Borough of Tinton Falls Fire District No. 2 classifies governmental fund balances as follows:

- Non-spendable – includes fund balance amounts that cannot be spent either because it is not in spendable form or because legal or contractual constraints.
- Restricted – includes fund balance amounts that are constrained for specific purposes which are externally imposed by external parties, constitutional provision or enabling legislation.
- Committed – includes fund balance amounts that are constrained for specific purposes that are internally imposed by the government through formal action of the highest level of decision making authority and does not lapse at year-end.
- Assigned – includes fund balance amounts that are intended to be used for specific purposes that are neither considered restricted or committed. Fund Balance may be assigned by the District.
- Unassigned – includes balance within the General Fund which has not been classified within the above mentioned categories and negative fund balances in other governmental funds.

BOROUGH OF TINTON FALLS FIRE DISTRICT NO. 2
Notes to Financial Statements (continued)
For the year ended December 31, 2018

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

O. Fund Equity (continued)

Reserves represent those portions of fund equity not available for appropriation for expenditure or legally segregated for a specific future use. Designated fund balances represent plans for future use of financial resources.

P. Net Position

Net position, represents the difference between summation of assets and deferred outflows of resources, and the summation of liabilities and deferred inflows of resources. Net position is classified in the following three components:

- Net Investment in Capital Assets – This component represents capital assets, net of accumulated depreciation, net of outstanding balances of borrowings used for acquisition, construction, or improvement of those assets.
- Restricted – Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.
- Unrestricted – Net position is reported as unrestricted when it does not meet the criteria of the other two components of net position.

Q. Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amount of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

R. Impact of Recently Issued Accounting Principles

Adopted Accounting Pronouncements

The following GASB Statements became effective for the fiscal year ended December 31, 2018:

Statement No. 75, Accounting and Financial Reporting for Post-employment Benefits Other than Pensions. This Statement replaces the requirements of Statement No. 45, Accounting and Financial Reporting by Employers for Post-employment Benefits Other Than Pensions, as amended, and No. 57, OPEB Measurements by Agency Employers and Agent Multi-Employer Plans, for OPEB Statement No. 74, Financial Reporting for Post-employment Benefit Plans Other Than Pension Plans, establishes new accounting and financial reporting requirements for OPEB Plans. This statement had no material impact on the District's financial statements.

BOROUGH OF TINTON FALLS FIRE DISTRICT NO. 2
Notes to Financial Statements (continued)
For the year ended December 31, 2018

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

R. Impact of Recently Issued Accounting Principles (continued)

Statement No. 82, Pension Issues – an amendment of GASB Statements No. 67, 68 and No. 73. The objective of this Statement is to address certain issues that have been raised with respect to Statements No. 67, Financial Reporting for Pension Plans, No. 68, Accounting and Financial Reporting for Pensions, and No. 73, Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68. This Statement does not have a material impact on the District's financial statements.

Recently Issued Accounting Pronouncements

The GASB has issued the following Statements which will become effective in future fiscal years as shown below:

Statement No. 83, Certain Asset Retirement Obligations. An asset retirement obligation is a legally enforceable liability associated with the retirement of a tangible capital asset. Statement No. 83 establishes guidance for determining the timing and pattern of recognition for liabilities and corresponding deferred outflow of resources related to such obligations. The requirements of this Statement are effective for reporting periods beginning after June 15, 2018. Management does not expect this Statement to have a material impact on the District's financial statements.

Statement No. 84, Fiduciary Activities. The Statement intends to improve guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. To that end, Statement No. 84 establishes criteria for identifying fiduciary activities of all state and local governments and clarifies whether and how business-type activities should report their fiduciary activities. Statement No. 84 is effective for reporting periods beginning after December 15, 2018. Management has not yet determined the potential impact on the District's financial statements.

Statement No. 87, Leases. Statement No. 87 establishes a single approach to accounting for and reporting leases by state and local governments. The GASB based the new standard on the principle that leases are financing of the right to use an underlying asset. Statement No. 87 is effective for reporting periods beginning after December 15, 2019. Management has not yet determined the potential impact on the District's financial statements.

Statement No. 88, Certain Disclosures Related to Debt, Including Direct Borrowings and Direct Placements. The Governmental Accounting Standards Board (GASB) has issued a new standard with guidance the GASB believes will enhance debt-related disclosures in notes to financial statements, including those addressing direct borrowings and direct placements. The new standard clarifies which liabilities governments should include in their note disclosures related to debt. The requirements of this Statement are effective for reporting periods beginning after June 15, 2018. Management has not yet determined the potential impact on the District's financial statements.

BOROUGH OF TINTON FALLS FIRE DISTRICT NO. 2
Notes to Financial Statements (continued)
For the year ended December 31, 2018

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

S. Unrealized Gains and Losses

Governmental Accounting Standards Board (GASB) has established GASB-31, which requires public agencies to report the financial effect of all unrealized gains and losses on invested funds. As of December 31, 2018, the unrealized gains for the Fire District were not considered to be material to the financial statements taken as a whole, and accordingly, has not been reflected in the financial statements.

T. Fair Value Measurement

The District categorizes its assets and liabilities measured at fair value into a three-level hierarchy based on the priority of the inputs to the valuation technique used to determine fair value. The fair value hierarchy gives the highest priority to quoted prices in active markets for identical assets or liabilities (Level I) and the lowest priority to unobservable inputs (Level III). If the inputs used in the determination of the fair value measurement fall within different levels of the hierarchy, the categorization is based on the lowest level input that is significant to the fair value measurement. Assets and liabilities valued at fair value are categorized based on the inputs to the valuation techniques as follows:

Level I – Inputs that utilize quoted prices (unadjusted) in active markets for identical assets or liabilities that the Organization has the ability to access. Fair values for these instruments are estimated using pricing models or quoted prices of securities with similar characteristics.

Level II – Inputs that include quoted market prices for similar assets and liabilities in active markets and inputs that are observable for the asset or liability, either directly or indirectly, for substantially the full term of the financial instrument.

Level III – Inputs that are unobservable inputs for the asset or liability, which are typically based on an entity's assumptions, as there is little, if any, related market activity. Fair values for these instruments are estimated using appraised values.

Subsequent to initial recognition, the District may remeasure the carrying value of assets and liabilities measured on a nonrecurring basis to fair value. Adjustments to fair value usually result when certain assets are impaired. Such assets are written down from their carrying amounts to their fair value.

The following methods and assumptions were used by the District in estimating the fair value of its financial instruments:

Mutual funds: Valued at the net asset value (NAV) of shares held by the plan at year end.

Fixed Account Investment Contract: Valued at the contract's market value as reported by the insurance company.

The preceding methods described above may produce a fair value calculation that may not be indicative of net realizable value or reflective of future fair values. Furthermore, while the Plan believes its valuation methods are appropriate and consistent with other market participants, the use of different methodologies or assumptions to determine the fair value of certain financial instruments could result in a different fair value measurement at the reporting date.

BOROUGH OF TINTON FALLS FIRE DISTRICT NO. 2
Notes to Financial Statements (continued)
For the year ended December 31, 2018

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

T. Fair Value Measurement (continued)

The table in Note 4 sets forth by level, within the fair value hierarchy, the LOSAP's assets at fair value as of December 31, 2018.

U. Subsequent Events

Borough of Tinton Falls Fire District No. 2 has evaluated subsequent events occurring after December 31, 2018 through the date of April 29, 2019, which is the date the financial statements were available to be issued.

NOTE 3: CASH

The Fire District is governed by the deposit and investment limitations of New Jersey state law. The deposits and investments held at December 31, 2018, and reported at fair value are as follows:

Deposits:

Demand deposits	<u>\$ 1,389,877</u>
Total deposits	<u>\$ 1,389,877</u>

Reconciliation to Governmental Fund Statements:

Governmental Funds	<u>\$ 1,389,877</u>
Total	<u>\$ 1,389,877</u>

Custodial Credit Risk

Custodial credit risk is the risk that, in the event of a bank failure, the District's deposits may not be returned. The District does not have a deposit policy for custodial credit risk. As of December 31, 2018, the District's bank balance of \$1,404,099 was insured or collateralized as follows:

Insured	\$ 500,000
Collateralized in the District's name under GUDPA	<u>904,099</u>
Total	<u>\$ 1,404,099</u>

NOTE 4: INVESTMENTS

A. Custodial Credit Risk

For an investment, custodial credit risk is a risk that, in the event of the failure of the counterparty, the Fire District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. Investment securities are exposed to custodial credit risk if the securities are uninsured, are not registered in the name of the Fire District, and are held by either the counterparty or the counterparty's trust department or agent but not in the Fire District's name. All of the District's investments are held in the name of the District.

BOROUGH OF TINTON FALLS FIRE DISTRICT NO. 2
Notes to Financial Statements (continued)
For the year ended December 31, 2018

NOTE 4: INVESTMENTS (continued)

B. Investment Interest Rate Risk

Interest rate risk is the risk that changes in interest rates that will adversely affect the fair value of an investment. The Fire District has no formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. Maturities of investments held at December 31, 2018, are provided in the below schedule.

C. Investment Credit Risk

The Fire District has no investment policy that limits its investment choices other than the limitation of state law as follows:

- Bonds or other obligations of the United States of America or obligations guaranteed by the United States of America;
- Government money market mutual funds;
- Any obligation that a federal agency or federal instrumentality has issued in accordance with an act of Congress, which security has a maturity date not greater than 397 days from the date of purchase, provided that such obligations bear a fixed rate of interest not dependent on any index or other external factor;
- Bonds or other obligations of the Fire District or bonds or other obligations of the local unit or units within which the Fire District is located;
- Bonds or other obligations, having a maturity date of not more than 397 days from the date of purchase, approved by the Division of Investment in the Department of Treasury for investment by the Fire District;
- Local Government investment pools;
- Deposits with the State of New Jersey Cash Management Fund established pursuant to section 1 of P.L. 1977, c.281; or
- Agreements for the repurchase of fully collateralized securities.

The following table sets forth by level, within the value hierarchy, the District's assets at fair value at December 31, 2018.

	Assets at Fair Value as of December 31, 2018			
	<u>Level I</u>	<u>Level II</u>	<u>Level III</u>	<u>Total</u>
LOSAP:				
Mutual funds	\$ 1,403,268	\$ -	\$ -	\$ 1,043,268
Total mutual funds	<u>1,043,268</u>	<u>-</u>	<u>-</u>	<u>1,043,268</u>
Fixed account investment contract	<u>-</u>	<u>-</u>	<u>171,239</u>	<u>171,239</u>
Total LOSAP at fair value	<u>\$ 1,043,268</u>	<u>\$ -</u>	<u>\$ 171,239</u>	<u>\$ 1,214,507</u>

BOROUGH OF TINTON FALLS FIRE DISTRICT NO. 2
Notes to Financial Statements (continued)
For the year ended December 31, 2018

NOTE 4: INVESTMENTS (continued)

C. Investment Credit Risk (continued)

Level III Gains and Losses

The following table sets forth a summary of changes in the fair value of the LOSAP's Level III assets for the year ended December 31, 2018.

	Level III Assets Year Ended December 31, 2018
Balance, beginning of year	\$ 161,010
Purchases, sales, issuances and settlements (net)	6,082
Gains & (Losses)	4,417
Balance, end of year	\$ 171,239

NOTE 5: CAPITAL ASSETS

N.J.S.A. 40A: 14-84 governs the procedures for the acquisition of property and equipment for the Fire Districts, and the N.J.S.A. 40A: 14-85-87 governs procedures for the issuance of any debt related to such purchases. In summary, Fire Districts may purchase firefighting apparatus, equipment, land, and buildings to house such property in an amount not exceeding five mills on the dollar of the least assessed valuation of property within the district upon the approval of the legal voters. Debt may be issued up to \$60,000 or two percent of the assessed valuation of property, whichever is larger.

Fixed assets consisted of the following at December 31, 2018:

	Balance 12/31/2017	Additions	Retirements	Balance 12/31/2018
Governmental activities:				
Capital assets:				
Vehicles and apparatus	\$ 3,479,745	\$ 9,039	\$ -	\$ 3,488,784
Equipment	767,252	317,371	-	1,084,623
Total capital assets at historical cost	4,246,997	326,410	-	4,573,407
Accumulated depreciation:				
Vehicles and apparatus	(1,808,854)	(132,639)	-	(1,941,493)
Equipment	(456,408)	(99,486)	-	(555,894)
Total accumulated depreciation	(2,265,282)	(232,125)	-	(2,497,387)
Total capital assets, net of accumulated depreciation	\$ 1,981,735	\$ 94,285	\$ -	\$ 2,076,020

BOROUGH OF TINTON FALLS FIRE DISTRICT NO. 2
Notes to Financial Statements (continued)
For the year ended December 31, 2018

NOTE 6: LONG-TERM OBLIGATIONS

During the year ended December 31, 2018, the following changes occurred in long-term obligations:

	<u>Balance</u> <u>12/31/17</u>	<u>Accrued/</u> <u>increases</u>	<u>Retired/</u> <u>decreases</u>	<u>Balance</u> <u>12/31/18</u>	<u>Due within</u> <u>One Year</u>
Length of service award program	\$1,169,056	\$ 99,619	\$ (54,168)	\$1,214,507	\$ -
Total	<u>\$1,169,056</u>	<u>\$ 99,619</u>	<u>\$ (54,168)</u>	<u>\$1,214,507</u>	<u>\$ -</u>

NOTE 7: LENGTH OF SERVICE AWARDS PROGRAM

The District’s length of service awards program (“LOSAP”), which is reported in the District’s general fund, pursuant to Section 457 (e)(11)(B) of the Internal Service Code of 1986, as amended, except for provisions added by reason of the length of service award program as enacted into federal law in 1997. The LOSAP provides tax deferred income benefits to active volunteer firefighters and emergency medical personnel.

The tax deferred income benefits for the active volunteer firefighters and emergency medical personnel serving the residents of the Borough of Tinton Falls come from contributions made solely by the governing body of the District, on behalf of those volunteers who meet the criteria of a plan created by that governing body. Participants should refer to the Plan agreement for a more complete description of the Plan’s provisions.

Contributions – If an active member meets the year of active service requirement, a length of service awards program must provide a benefit between the minimum contribution of \$100 and a maximum contribution of \$1,150 in the initial plan year. While the maximum amount is established by statute, it is subject to periodic increases that are related to the consumer price index (N.J.S.A. 40A:14-185(f)). The Division of Local Government Services of the State of New Jersey will issue the permitted maximum annually. The District elected to contribute \$1,717 for the year ended December 31, 2018, per eligible volunteer, into the Plan. During the year ended December 31, 2018, the District contributed a total of \$78,892 into the plan. Participants direct the investment of the contributions into various investment options offered by the Plan. The District has no authorization to direct investment contributions on behalf of eligible volunteers nor has the ability to purchase or sell investment options offered by the Plan. The types of investment options, and the administering of such investments, rests solely with the plan administrator.

Participant Accounts – Each participant’s account is credited with the District’s contribution and Plan earnings, and charged with administrative expenses. The benefit to which a participant is entitled is the benefit that can be provided from the participant’s vested account. The District has placed the amounts deferred, including earnings, in a trust maintained by a third-party administrator for the exclusive benefit of the plan participants and their beneficiaries. Such funds, although subject to the claims of the District’s creditors until distributed as benefit payments, are not available for funding the operations of the District. The funds may also be used to pay the administrative fees charged by the Plan Administrator. Valic (“Plan Administrator”), an approved Length of Service Awards Program provider, is the administrator of the Plan. The District’s practical involvement in administering the Plan is essentially limited to verifying the eligibility of each participant and remitting the funds to the Plan Administrator.

BOROUGH OF TINTON FALLS FIRE DISTRICT NO. 2
Notes to Financial Statements (continued)
For the year ended December 31, 2018

NOTE 7: LENGTH OF SERVICE AWARDS PROGRAM (continued)

Vesting – Benefits, plus actual earnings thereon, are one hundred percent (100%) vested after five (5) years of service.

Payment of Benefits - Upon retirement or disability, participants may select various payout options, which include lump sum, periodic, or annuity payments. In the case of death, with certain exceptions, any amount invested under the participant's account is paid to the beneficiary or the participant's estate. In the event of an unforeseeable emergency, as outlined in the Plan document, a participant or a beneficiary entitled to vested accumulated deferrals may request the local plan administrator to payout a portion of vested accumulated deferrals. During the year ended December 31, 2018, payouts of \$15,579 were made to vested participants.

Forfeited Accounts – There were no forfeitures during the year ended December 31, 2018.

Investments – The investments of the length of service awards program reported on the governmental funds balance sheet are recorded at fair value.

Plan Information – Additional information about the Fire District’s length of service awards program can be obtained by contacting the Plan Administrator

NOTE 8: INTERFUND RECEIVABLE/PAYABLE

The purpose of the interfunds is for short-term borrowing. As of December 31, 2018, the following interfund balances remained on the balance sheet:

<u>Fund</u>	<u>Interfund receivable</u>	<u>Interfund payable</u>
General	\$ -	\$ 766,568
Capital projects	<u>766,568</u>	<u>-</u>
Totals	<u>\$ 766,568</u>	<u>\$ 766,568</u>

Interfund receivables/payables represent amounts that are owed, other than charges for goods or services rendered to/from a particular fund in the District and that are due within one year.

As previously mentioned, these amounts are eliminated in the governmental columns of the Statement of Net Position.

BOROUGH OF TINTON FALLS FIRE DISTRICT NO. 2
Notes to Financial Statements (continued)
For the year ended December 31, 2018

NOTE 9: FUNDING

The activities of the Board of Commissioners are primarily funded by the fire tax on the property owners of the Fire District, as provided for by the state statute. For the year ended December 31, 2018, the fire tax rate on the Fire District No. 2 was \$.067 per \$100 of assessed valuation.

Tax revenue is supplemented by income earned on surplus funds invested in a money market fund and investments during the year.

NOTE 10: FUND BALANCE

General Fund – Of the \$1,750,973 General Fund fund balance at December 31, 2018, \$1,293,489 is restricted for investment in length of service award program; \$34,181 is assigned for other purposes; \$423,303 is unassigned.

Capital Projects Fund – Of the \$766,568 Capital Projects Fund fund balance at December 31, 2018, \$766,568 is restricted for Capital appropriations.

The District uses restricted/committed amounts to be spent first when both restricted and unrestricted fund balance is available, unless prohibited by law or regulation.

BOROUGH OF TINTON FALLS FIRE DISTRICT NO. 2
Budgetary Comparison Schedule
For the year ended December 31, 2018

	Original Budget	Modified Budget	Actual Budgetary Basis	Variance
Revenues:				
Miscellaneous anticipated revenue:				
Investment income	\$ 750	\$ 750	\$ 720	\$ (30)
Other income	-	-	9,845	9,845
Total miscellaneous revenues	750	750	10,565	9,815
Operating grant revenue:				
Supplemental fire service act	2,500	2,500	2,430	(70)
Total operating grant revenue	2,500	2,500	2,430	(70)
Total revenues	3,250	3,250	12,995	9,745
Amount raised by taxation to support district budget	865,420	865,420	865,420	-
Total anticipated revenues	868,670	868,670	878,415	9,745
Expenditures:				
Operating appropriations:				
Administration:				
Salaries and wages	14,500	14,500	14,500	-
Other expenditures:				
Professional fees	39,000	29,000	27,661	1,339
Elections	1,000	1,000	366	634
Office supplies and postage	1,530	2,230	2,136	94
Total administration	56,030	46,730	44,663	2,067
Cost of operations and maintenance:				
Salaries and wages	9,350	10,550	6,664	3,886
Fringe benefits	51,000	54,000	48,924	5,076
Other expenditures:				
Rental charges	128,230	128,230	119,928	8,302
Advertising	2,100	2,100	437	1,663
Insurance	90,000	83,600	43,386	40,214
Health care professionals	5,100	5,100	-	5,100
Fire prevention	5,000	5,000	3,264	1,736
Training and education	30,600	31,100	24,648	6,452
Contingencies	15,500	15,500	-	15,500

BOROUGH OF TINTON FALLS FIRE DISTRICT NO. 2
Budgetary Comparison Schedule
For the year ended December 31, 2018

	<u>Original Budget</u>	<u>Modified Budget</u>	<u>Actual Budgetary Basis</u>	<u>Variance</u>
Cost of operations and maintenance (continued):				
Maintenance and repairs	117,300	128,300	132,088	(3,788)
Other rental expenses	130,000	130,000	110,125	19,875
Supplemental fire service grant	2,500	2,500	-	2,500
Non-bondable assets	140,960	140,960	111,934	29,026
Total cost of operations and maintenance	<u>727,640</u>	<u>736,940</u>	<u>601,398</u>	<u>135,542</u>
Capital appropriations	<u>285,000</u>	<u>285,000</u>	<u>280,695</u>	<u>4,305</u>
Length of Service Award Program	<u>85,000</u>	<u>85,000</u>	<u>78,982</u>	<u>6,018</u>
Total operating appropriations	<u>1,153,670</u>	<u>1,153,670</u>	<u>1,005,738</u>	<u>147,932</u>
Excess (deficiency) of revenues over (under) expenditures	(285,000)	(285,000)	(127,323)	157,677
Fund balance, January 1	<u>1,351,375</u>	<u>1,351,375</u>	<u>1,351,375</u>	<u>-</u>
Fund balance, December 31	<u>\$ 1,066,375</u>	<u>\$ 1,066,375</u>	<u>\$ 1,224,052</u>	<u>\$ 157,677</u>

RECAPITULATION OF FUND BALANCE

Restricted fund balance:			
Capital reserve			\$ 766,568
Assigned fund balance:			
Designated for subsequent year's expenditures			34,181
Unassigned fund balance			<u>423,303</u>
Total - budgetary basis			<u>1,224,052</u>
Reconciliation to governmental fund statements (GAAP):			
Length of service award program investment balance not recognized on the budgetary basis			<u>1,293,489</u>
Total fund balance per governmental funds (GAAP)			<u>\$ 2,517,541</u>

BOROUGH OF TINTON FALLS FIRE DISTRICT NO. 2
Notes to the Required Supplementary Information
Budget-to-GAAP Reconciliation
For the year ended December 31, 2018

**Total
Governmental
Funds**

Sources/Inflows of Resources:

Actual Amounts (Budgetary Basis) "Revenue"		
From the Budgetary Comparison Schedule (C-1)	\$	878,415

Difference - Budget to GAAP:

Budgetary basis differs from GAAP in that the District does not budget for length of service award program investment income. GASB 73 requires the investment appreciation in the length of service award program to be shown in financial statements using the current financial resources measurement focus and modified accrual basis of accounting:

Net appreciation in fair value of investments		5,624
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Total Revenues as Reported on the Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds (B-2)	\$	884,039
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Uses/Outflows of Resources:

Actual Amounts (Budgetary Basis) "Total Appropriations"		
From the Budgetary Comparison Schedule (C-1)	\$	1,005,738

Budgetary basis differs from GAAP in that the District is required to budget for contributions to the length of service award program. Expenditures under the current financial resources measurement focus and modified accrual basis of accounting are limited to the benefits paid in accordance with the Plan.

Length of service award program district contribution		(78,982)
Depreciation in fair value of investments		38,589
Participant withdrawals		15,579

Total Expenditures as Reported on the Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds (B-2)	\$	980,924
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Board of Fire Commissioners
Borough of Tinton Falls Fire District No. 2
Tinton Falls, New Jersey 07712

We have audited the basic financial statements of the Borough of Tinton Falls Fire District No. 2, County of Monmouth, State of New Jersey for the year ended December 31, 2018. In accordance with requirements prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey, the following are the *General Comments* and *Recommendations* for the year then ended.

GENERAL COMMENTS

Contracts and Agreements Required to be Advertised by (N.J.S.A.40A:11-4)

N.J.S.A.40A:11-4 - Every contract or agreement, for the performance of any work or furnishing or hiring of any materials or supplies, the cost or the contract price whereof is to be paid with or out of public funds not included within the terms of Section 3 of this act, shall be made or awarded only by the governing body of the contracting unit after public advertising for bids and bidding therefore, except as is provided otherwise in this act or specifically by any other Law. No work, materials or supplies shall be undertaken, acquired or furnished for a sum exceeding in the aggregate \$17,500, except by contract or agreement.

It is pointed out that the Board of Fire Commissioners has the responsibility of determining whether the expenditures in any category will exceed the statutory minimum within the fiscal year. Where question arises as to whether any contract or agreement might result in violation of the statute, the solicitor's opinion should be sought before a commitment is made.

The minutes indicate that resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services," per *N.J.S.A.40A:11-5*.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed.

Contracts and Agreements Requiring Solicitation of Quotations

The examination of expenditures did not reveal any individual payments, contracts or agreements in excess of \$2,625 "for the performance of any work or the furnishing or hiring of any materials or supplies," other than those where quotes or bids had been previously sought by public advertisement or where a resolution had been previously adopted under the provision of (*N.J.S.A.40A:11-6.1*).

Examination of Bills

A test check of paid bills was made and each bill, upon proper approval, was considered as a separate and individual contract unless the records disclosed it to be a part payment or estimate.

Examination of Cash Receipts

A test check of cash receipts was performed.

Prior Year Findings

There were no prior year findings.

Acknowledgment

We received the complete cooperation of all the staff of the District and we greatly appreciate the courtesies extended to the members of the audit team.

During our review, we did not note any problems or weaknesses significant enough that would affect our ability to express an opinion on the financial statements taken as a whole.

Should you have any questions, please contact us.

HOLMAN FRENIA ALLISON, PC.
Certified Public Accountants

April 29, 2019
Toms River, New Jersey